

## Message Text

LIMITED OFFICIAL USE

PAGE 01 ROME 12013 01 OF 02 282348Z POSS DUPE  
ACTION IO-14

INFO OCT-01 AGRE-00 AID-05 EB-08 ICA-11 COME-00  
TRSE-00 ISO-00 OMB-01 /040 W  
-----076990 290327Z /23

R 281710Z JUN 78  
FM AMEMBASSY ROME  
TO SECSTATE WASHDC 3883  
INFO USMISSION GENEVA  
AMEMBASSY PARIS  
USMISSION USUN NEW YORK  
AMEMBASSY VIENNA  
AMEMBASSY LONDON  
AMEMBASSY THE HAGUE

LIMITED OFFICIAL USE SECTION 1 OF 2 ROME 12013

FODAG

E.O. 11652: N/A  
TAGS: AORG, FAO  
SUBJECT: FAO 1980-81 BUDGET: REAL PROGRAM GROWTH

REF: A) STATE 159970; B) STATE 160600; C) ROME 10262

1. REF A ARRIVED HELPFULLY IN TIME FOR US REP'S USE AT JUNE 27  
ROME GENEVA GROUP BUT THERE WAS NO VISIBLE EVIDENCE THAT  
DEPARTMENT'S JUNE 23 INSTRUCTION (REF B) IN RESPONSE TO OUR  
MAY 30 APPEAL (REF C) WAS SUFFICIENTLY TIMELY TO IMPACT  
ON UK REP'S POSITION AT MTG.

2. FOLLOWING REPORTS OF SUB-COMMITTEES AND DISCUSSION OF  
WORLD FOOD COUNCIL MEETING (SEPTEL) GROUP ADDRESSED INDICATIVE  
TARGET ISSUE AT SUGGESTION OF CO-CHAIRMENT AND AGREED ON FOLLOW-  
ING SENSE OF MEETING AS FORMULATED BY U.S. REP. "SENSE OF THE  
GENEVA GROUP MEETING OF JUNE 27 ON WHAT SHOULD BE THE BASIS OF  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 ROME 12013 01 OF 02 282348Z POSS DUPE

A SEPTEMBER APPROACH TO THE DIRECTOR-GENERAL IS THAT WE SHOULD  
DEFINE THE PROBLEM TO OUR RESPECTIVE GOVERNMENTS WITHIN THE  
FOLLOWING PARAMETERS:

A. THE BASE FROM WHICH WE SHOULD CALCULATE NET REAL  
PROGRAM GROWTH SHOULD BE THE 1978-79 BUDGET WITH COST OF NON-  
RECURRING ITEMS SUBTRACTED (GG SUBCOMMITTEE ON FINANCE WILL

IDENTIFY THESE).

B. IN CALCULATING WHAT IS INCLUDED IN NET REAL PROGRAM GROWTH, WE SHOULD OMIT 1980-81 COST GROWTH DERIVING FROM THE ANNUALIZATION OF THE LEVEL OF THE COUNTRY REPRESENTATIVES ARRIVED AT DURING THE PRESENT BIENNIUM.

C. IN SEEKING OUR GOVERNMENTS' ADVICE, WE SHOULD BEAR IN MIND NOT ONLY THE CONSULTATIVE GROUP'S VIEW IN THE FALL OF 1977 THAT NET REAL PROGRAM GROWTH SHOULD BE AS NEAR TO ZERO AS POSSIBLE BUT ALSO ITS ENDORSEMENT AT ITS MAY 1978 MEETING OF THE 2 PERCENT/ANNUUM NET REAL PROGRAM GROWTH TO WHICH THE WHO EXECUTIVE BOARD HAS AGREED.

D. IN STRESSING TO THEIR GOVERNMENTS THE IMPORTANCE OF TAKING A GROUP POSITION ON NET REAL PROGRAM GROWTH FOR THE NEXT BIENNIUM, MEMBERS MAY WISH TO NOTE VARIOUS AREAS FROM WHICH WE CAN EXPECT PROPOSALS TO INCREASE CERTAIN PROGRAMS. THESE INCLUDE -

ADDITIONAL LANGUAGES

NUTRITION (AD HOC COMMITTEE PROPOSALS)

TCP (SPECIFIC GROWTH LIMIT DESIRED?)

CROPS (PERSONNEL TO IMPLEMENT PHL ACTIVITIES)

FOOD SECURITY

REGIONAL FISHERIES ORGANIZATION (COFI)

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 ROME 12013 01 OF 02 282348Z POSS DUPE

RURAL DEVELOPMENT/AGRARIAN

U.N. CENTER (SEE FINANCE COMMITTEE REPORT, U.S. REP STATED U.S. OPPOSITION).

3. DISCUSSION LEADING UP TO THIS RESULT SHOWED GERMANY, CANADA, JAPAN AND U.S. SUPPLYING THE PRESSURE FOR AN EARLY SEPTEMBER GG APPROACH TO DG WHICH WOULD REINFORCE BUDGETARY CONSERVATISM WHICH (ACCORDING TO ADG WEST'S REMARKS TO BAKER JUNE 26) STILL CHARACTERIZED SAOUMA APPROACH TO BUDGET. BAKER ARGUED THAT SINCE DG ASSUMING THAT GG POSITION AT NOVEMBER CONFERENCE WAS SERIOUS ONE, WE SHOULD NOT FAIL TO PROVIDE HIM FRSH EVIDENCE BEFORE ARTICULATION OF THIS THINKING TO OCTOBER PROGRAM AND FINANCE COMMITTEES AND NOVEMBER FAO COUNCIL TAKES FINAL FORM.

4. ONLY HEDGING REGARDING EFFORT TO AGREE ON A TARGET FIGURE CAME FROM NETHERLANDS REP WHO TALKED ABOUT A CAUTIONARY EXCHANGE OF VIEWS WITH DG AND STRESS ON PLACING GROWTH AND REDUCTIONS IN CONTEXT BETTER-DEFINED MEDIUM TERM OBJECTIVES BUT FELT DISCUSSING INDICATIVE PERCENTAGE GROWTH IN ABSENCE OF BETTER DETAIL ABOUT BUDGET WAS NOT DESIRABLE. UK REP AGAIN RECALLED JUDITH HART'S REFERENCE OF UN TO PLANNED UK NET REAL

GROWTH OF 6 PERCENT/ANNUUM ON UK'S ODA BUT U.S. AND CANADA REPS  
OBSERVED THAT FAO REGULAR BUDGET NOT REALLY A CHANNEL FOR  
DELIVERY OF ODA, CANADA NOTING THAT ONLY TECHNICAL COOPERATION  
PROGRAM (TCP) (12PERCENT OF BUDGET) FELL IN THAT CATEGORY. FRENCH

REP MADE WIDELY RECOGNIZED POINT THAT 2 PERCENT WAS AS "CLOSE AS  
POSSIBLE" TO 0 PERCENT GROWTH" AS WAS NOW POLITICALLY REALISTIC  
AT FAO GIVEN WHO PRECEDENT AND CONTINUAL DG STRESS THAT FOOD AT  
LEAST AS FUNDAMENTAL A HUMAN NEED AS HEALTH.

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 ROME 12013 02 OF 02 290016Z  
ACTION IO-14

INFO OCT-01 AGRE-00 AID-05 EB-08 ICA-11 COME-00  
TRSE-00 ISO-00 OMB-01 /040 W  
-----077275 290027Z /23

R 281710Z JUN 78  
FM AMEMBASSY ROME  
TO SECSTATE WASHDC 3884  
INFO USMISSION GENEVA  
AMEMBASSY PARIS  
USMISSION USUN NEW YORK  
AMEMBASSY VIENNA  
AMEMBASSY LONDON  
AMEMBASSY THE HAGUE

LIMITED OFFICIAL USE SECTION 2 OF 2 ROME 12013

FODAG

5. CANADA REP, ON INSTRUCTIONS, RECALLED THE FALL 1977 TARGET  
AS CLOSE TO ZERO GROWTH AS POSSIBLE AND JAPANESE REP FAVORED, ON  
INSTRUCTION, PERCENTAGE GROWTH OF 1 TO 2 PERCENT/ANNUUM WITH A  
FIRM LIMIT OF 10 PERCENT GROWTH OF TCP. AUSTRALIA HAD INSTRUCTIONS  
PERMITTING IT TO ACCEPT 2 OR 3 PERCENT/ANNUUM. NEW ZEALAND AND ITALY  
SILENT, WHILE BELGIUM, SWITZERLAND, SWEDEN ABSENT.

6. COMMENT: IN OUR VIEW, WE HAVE RATHER A NARROW RANGE OF  
CHOICE IN THIS EXERCISE. UNLESS WE CAN MAKE EFFECTIVE CHANGE IN  
GON POSITION WORKING THROUGH DUTCH FOREIGN MINISTRY, OR PERHAPS  
EVEN FINANCE MINISSTRY, WHICH REPORTEDLY NOW SHARPLY CUTTING DOMESTIC  
BUDGET, IT IS UNLIKELY WE WILL BE ABLE TO HAVE DUTCH SUPPORT AND  
PARTICIPATION, CERTAINLY NOT FOR ANY FIGURE BELOW THE WHO PRECEDENT.  
UK WILL CERTAINLY NOT WISH TO BE LINKED TO A POSITION AS LOW AS

2 PERCENT/ANNUM UNLESS FONOFF CAN IMPACT ON PECKHAM'S INSTRUCTIONS.  
AND EVEN FRENCH REP BELIVES IT UNREALISTIC TO GO BELOW WHO PRECEDENT.  
ON THE OTHER HAND, IF WE GO ABOVE 2-1/2 PERCENT/ANNUM THIS EARLY  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 ROME 12013 02 OF 02 290016Z

IN GAME BEFORE PRESSURES COME IN ON VARIOUS PROGRAMS, WE WILL HAVE  
GIVEN TOO MUCH GROUND TOO EARLY AND IT QUESTIONABLE WHETHER  
EXERCISE WORTHWHILE.

IF WE CAN GET SOME SUPPORT FROM EMBASSY LONDOAN AND EMBASSY  
HAGUE AT LEAST GETTING UK AND NETHERLANDS ON BOARD WITH WHO  
PRECEDENT, OUR INCLINATION WOULD BE TO ARGUE TO GENEVA GROUP THAT  
IN EXCLUDING IMPACT OF ANNUALIZATION OF COUNTRY REP PROGRAM  
FROM CALCULATION OF NET REAL PROGRAM GROWTH WE WILL BE GIVING  
FAO A BREAK OF BETWEEN .5 AND 1 PERCENT AND THAT THEREFORE NET REAL  
PROGRAM GROWTH OF BETWEEN 3 ND 4 PERCENT FOR BIENNUM WOULD BE  
AN APPROPRIATE POSTURE. HOWEVER, THERE IS NO ASSURANCE WE CAN  
GET AGREEMENT AT A LEVEL BELOW 4 PERCENT FOR BIENNIUM. 5 PERCENT  
MORE LIKELY.

FINANCE SUBCOMMITTEE MEETING JULY 4 TO IDENTIFY FURTHER EXACT  
LEVEL OF BASE. GG MEETING SET FOR 9:30 A.M. JULY 19. FODAG  
WILL PROCEED ALONG LINES INDICATED ABOVE UNLESS OTHERWISE  
INSTRUCTED. IF DEPARTMENT CHOOSES TO INSTRUCT POSTS TO WEIGH IN,  
SUGGEST THIS BE DONE BY JULY 10 AT LATEST.GARDNER

LIMITED OFFICIAL USE

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 28 jun 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978ROME12013  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780268-0612  
**Format:** TEL  
**From:** ROME  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780611/aaaaajpc.tel  
**Line Count:** 199  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 36bec97d-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION IO  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 4  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** 78 STATE 159970, 78 STATE 160600, 78 ROME 10262  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 05 may 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** N/A  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 2172292  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** FAO 1980-81 BUDGET: REAL PROGRAM GROWTH  
**TAGS:** AORG, FAO  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/36bec97d-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014